

General Assembly

Raised Bill No. 5203

February Session, 2022

LCO No. 1489



Referred to Committee on ENERGY AND TECHNOLOGY

Introduced by: (ET)

AN ACT CONCERNING UTILITY COMPANY COST-SHARING MECHANISMS.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (b) of section 16-19tt of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (Effective October
- 3 1, 2022):
- 4 (b) [In any rate case initiated on or after July 8, 2013, or in a pending
- 5 rate case for which a final decision has not been issued prior to July 8,
- 6 2013, the Public Utilities Regulatory Authority shall order the state's gas
- 7 and electric distribution companies to decouple distribution revenues
- 8 from the volume of natural gas and electricity sales. For electric
- 9 distribution companies, the decoupling mechanism shall be the
- 10 adjustment of actual distribution revenues to allowed distribution
- 11 revenues. For gas distribution companies, the decoupling mechanism
- shall be a mechanism that does not remove the incentive to support the
- 13 expansion of natural gas use pursuant to the 2013 Comprehensive
- 14 Energy Strategy, such as a mechanism that decouples distribution
- 15 revenue based on a use-per-customer basis. In making its determination

LCO No. 1489 **1** of 5

on this matter, the authority shall consider the impact of decoupling on 16 17 the gas or electric distribution company's return on equity and make any 18 necessary adjustments thereto.] In any rate case initiated on or after 19 October 1, 2022, or in a pending rate case for which a final decision has 20 not been issued prior to October 1, 2022, the Public Utilities Regulatory 21 Authority may order the state's gas and electric distribution companies 22 to decouple distribution revenues from the volume of natural gas and 23 electricity sales. The authority shall have the discretion to determine the 24 decoupling mechanism and methodology used in decoupling orders 25 made pursuant to this subsection.

Sec. 2. Subsection (g) of section 16-19 of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):

26

27

28

29

30

31

32

33

34

35

36

37

38 39

40

41

42

43

44

45

46

47

48

49

(g) The authority shall hold either a special public hearing or combine an investigation with an ongoing four-year review conducted in accordance with section 16-19a or with a general rate hearing conducted in accordance with subsection (a) of this section on the need for an interim rate decrease (1) when a public service company has, for [the rolling twelve-month period ending with the two most recent consecutive financial] two of the previous four quarters, earned a return on equity which exceeds the return authorized by the authority by at least [one] one-half percentage point, (2) if it finds that any change in municipal, state or federal tax law creates a significant increase in a company's rate of return, or (3) if it [finds] provides appropriate notice that a public service company may be collecting rates or may have an authorized rate of return which are more than just, reasonable and adequate, as determined by the authority, provided the authority shall require appropriate notice of hearing to the company and its customers who would be affected by an interim rate decrease in such form as the authority deems reasonable. The company shall be required to demonstrate to the satisfaction of the authority that earning such a return on equity or collecting rates which are more than just, reasonable and adequate is directly beneficial to its customers. At the completion of the proceeding, the authority may order an interim rate decrease if it

LCO No. 1489 **2** of 5

50 finds that such return on equity or rates exceeds a reasonable rate of 51 return or is more than just, reasonable and adequate as determined by 52 the authority. Any such interim rate decrease shall be subject to a 53 customer surcharge if the interim rates collected by the company are less 54 than the rates finally approved by the authority or fixed at the 55 conclusion of any appeal taken as a result of any finding by the 56 authority. Such surcharge shall be assessed against customers in such 57 amounts and by such procedure as ordered by the authority. If the 58 authority elects to pursue an earnings sharing mechanism to address a 59 company's over earnings, such mechanism shall direct not less than 60 eighty per cent of the over earnings to the company's ratepayers.

Sec. 3. Section 16-19bb of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):

63

64

65

66

67 68

69

70

74

75

76

77

78

79

80

81

- The Public Utilities Regulatory Authority shall require that any funds held by an electric distribution company in excess of the company's authorized return on equity, which funds are intended by the authority to offset future rate increases in lieu of a present rate decrease, shall be applied to such rate increases or shall be refunded to the company's customers, [within one year of receipt] in a manner determined by the authority in its sole discretion, not later than the conclusion of the company's next proceeding conducted pursuant to section 16-19a.
- Sec. 4. Subsection (c) of section 16-19d of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2022):
 - (c) [A public service company shall make application to the authority for determination that equipment meets the requirements of subdivision (4) of subsection (b) of this section. The authority shall, to the extent practicable, make such determination within one hundred twenty days of such filing. All reasonable and proper expenses, required by the authority and the Office of Consumer Counsel, including, but not limited to, the costs associated with analysis, testing, evaluation and testimony at a public hearing or other proceeding, shall be borne by the

LCO No. 1489 3 of 5

82 company and shall be paid by the company at such times and in such 83 manner as the authority directs.] On or before February first each year, 84 any gas company or electric distribution company that recovered advertising costs against ratepayers during the previous year shall file a 85 86 public disclosure report with the authority. For each advertisement, the 87 report shall delineate the dollar amount, source of funding, primary 88 purpose of the advertisement, communications medium or platform and approximate dates during which the advertisement was displayed 89 90 or transmitted to the public, broken down by type of advertising, by 91 month and by year, and by advertising campaign. Failure to provide 92 complete and accurate data in the report shall constitute a violation for 93 which the authority may levy civil penalties against such company 94 pursuant to section 16-41.

- 95 Sec. 5. Subsection (a) of section 16-19gg of the general statutes is 96 repealed and the following is substituted in lieu thereof (*Effective October* 97 1, 2022):
- 98 (a) During each proceeding on a rate amendment under section 16-99 19, as amended by this act, proposed by an electric or gas public service 100 company, as defined in section 16-1, the Public Utilities Regulatory 101 Authority, when determining rates for individual rate classes, shall give 102 consideration to the energy cost of manufacturers by analyzing the 103 following: (1) The effect of different rates of return among rate classes 104 upon manufacturers; (2) the use of different cost allocation 105 methodologies; (3) the use of flexible pricing; (4) macroeconomic 106 conditions; and [(4)] (5) any other issue deemed relevant by the 107 authority.
- Sec. 6. (NEW) (*Effective October 1, 2022*) On and after January 1, 2023, new capital expenditures shall not be eligible for cost recovery through an on-bill reconciling mechanism first authorized in 2018.
- 111 Sec. 7. (NEW) (*Effective October 1, 2022*) No public service company 112 shall recover through rates any cost associated with membership, dues 113 or contributions to a business or industry trade association, group or

LCO No. 1489 **4** of 5

- 114 related entity incorporated under Section 501 of the Internal Revenue
- 115 Code of 1986, or any subsequent corresponding internal revenue code
- of the United States, as amended from time to time.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2022	16-19tt(b)
Sec. 2	October 1, 2022	16-19(g)
Sec. 3	October 1, 2022	16-19bb
Sec. 4	October 1, 2022	16-19d(c)
Sec. 5	October 1, 2022	16-19gg(a)
Sec. 6	October 1, 2022	New section
Sec. 7	October 1, 2022	New section

Statement of Purpose:

To give the Public Utilities Regulatory Authority greater discretion to design utility revenue decoupling mechanisms or formulas, to require the authority to adopt cost-sharing mechanisms for excess earnings that direct most of these earnings to ratepayers, and to make other changes affecting electric utility companies.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

LCO No. 1489 **5** of 5